



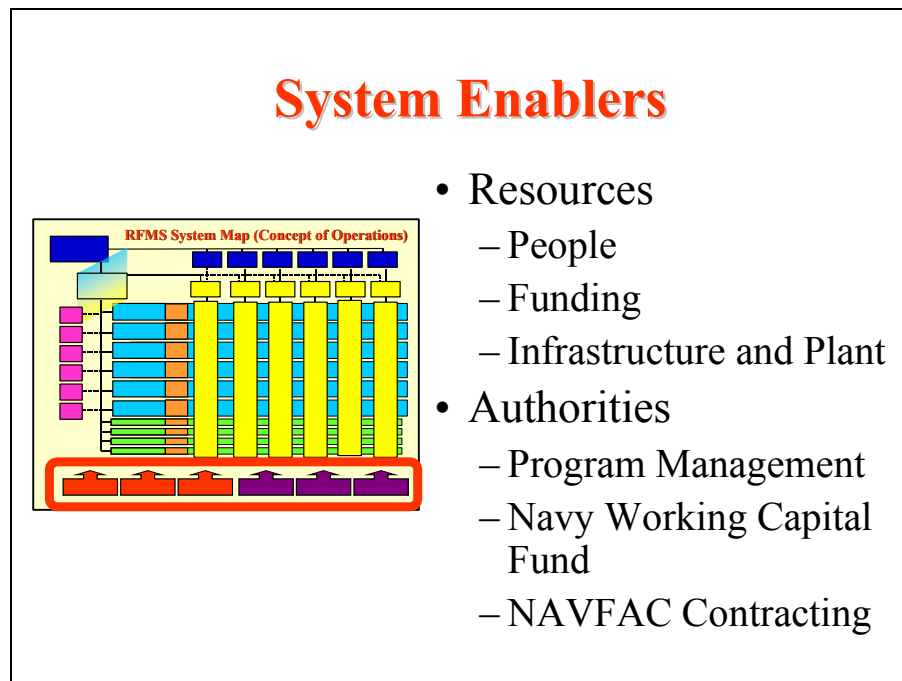
CHAPTER 7 SYSTEM ENABLERS

a. DEFINITIONS

(1) **SYSTEM ENABLER.** A system enabler is an established resource or authority that allows the RFMS to operate and perform its mission.

(2) **RESOURCE.** A resource is a tangible commodity of value that “fuels” RFMS operations process. There are three types of RFMS resources: People (military and civilian), Funding (financial capital), and infrastructure and plant (existing operational facilities).

(3) **AUTHORITY.** An authority is a delegated “power” to locally operate as an agent of a higher organizational component using a prescribed system of operational rules. RFMS operates using three types of authorities: Regional Program Management (CNFJ Region), Navy Working Capital Fund (PWC Japan), and facilities contracting (OICC Far East)



b. RESOURCES.

(1) **People.** People resources are best discussed from four perspectives: Manpower, Manning, Category, and Capability.

(2) **Manpower.** Each organization that contributes to the RFMS capability has established a manpower authorization (positions) that is resourced from the source command. Each organization has a “most efficient organization (MEO) that shows all approved positions (civilian) and billets (military). The responsibilities of each approved manpower position are described in a Position Description (PD). The Position Management Process for RFMS is described in Chapter 6 of this manual.



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a) CNFJ Region has allocated manpower positions to the Regional Facility Management Program, and has funded these positions by Full Time Equivalent (FTE) spaces. The manpower control and resourcing claimant for CNFJ Region mission funded FTEs is COMPACFLT.

b) PWC Japan has approved manpower positions which are approved at the Navy level through the Navy Working Capital Fund budget review process. Once approved, the manpower control claimant for approved PWC Japan positions is NAVFACENGCOM.

c) OICC Far East has allocated manpower positions as a detachment of Pacific Division NAVFACENGCOM. PACDIV has funded these positions by Full Time Equivalent (FTE) spaces. The manpower control and resourcing claimant for OICC Far East mission funded FTEs is NAVFACENGCOM.

(3) **Manning.** Manning is the process of filling approved positions and billets. Each organization recruits to fill vacancies through establish Human Resources Office (HRO) procedures for civilian positions and through the Commander, Navy Personnel Command procedures for military billets. Sometimes, funding shortages do not allow “manning” all approved manpower positions.

(4) **Category.** There are six general categories of people collective supporting RFMS operations:

- a) Japanese Civilian under the Master Labor Contract (MLC)
- b) Third Country Nationals (TCN) (at NSF Diego Garcia)
- c) U. S. Civil Servant (USCS)
- d) Military Officer
- e) Military Enlisted
- f) Contractor

People: Region FM Manning by Labor Category

- **Japanese Civilian (MLC)**

- 1,705 personnel

- **U.S. Civilian**

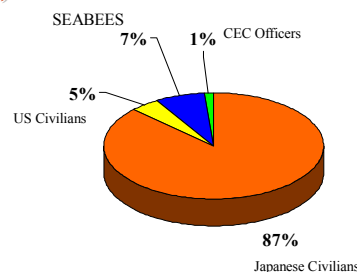
- 91 personnel

- **SEABEES**

- 140 personnel

- **Navy Officers (CEC)**

- 27 personnel



1,963 Personnel

2001 Baseline Data

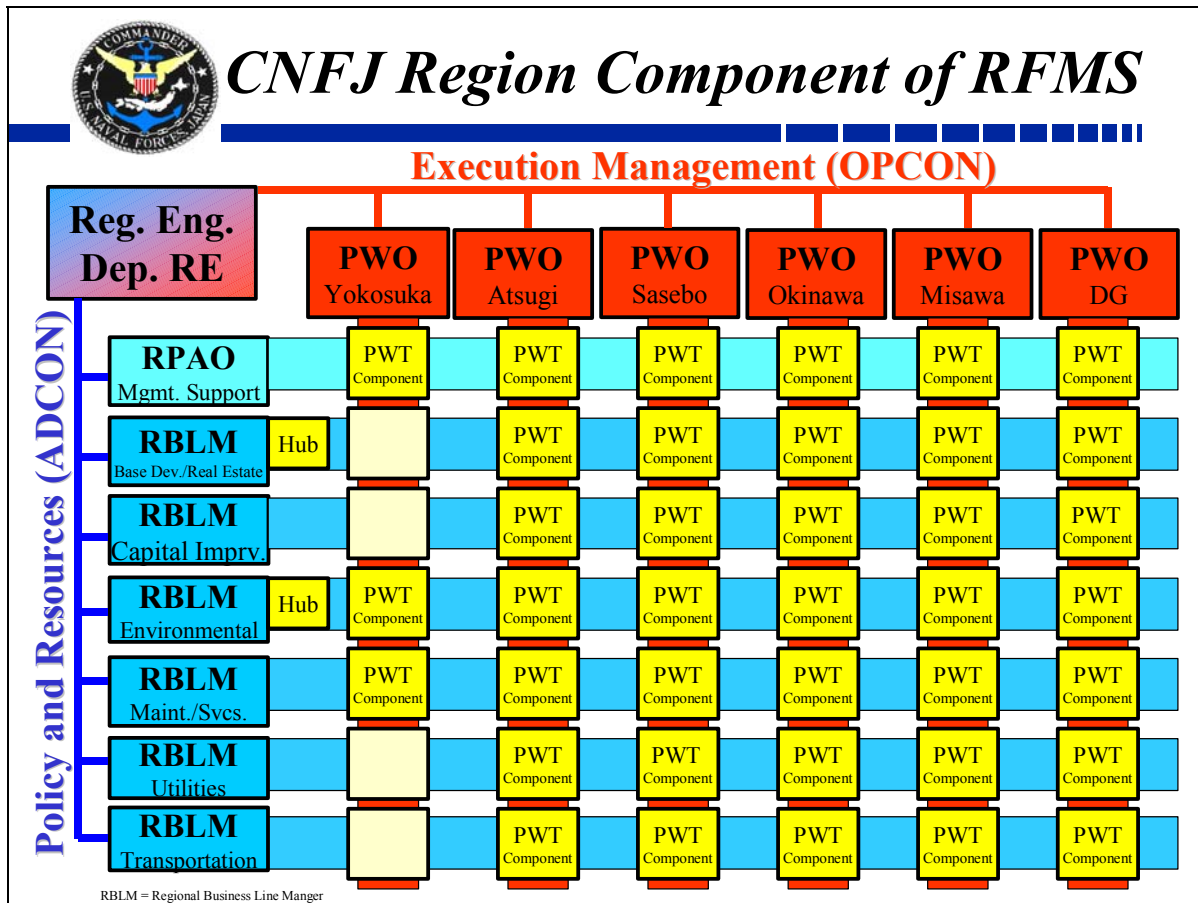


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(5) **Capability.** In-house capability is created when we invest manpower positions and fill the positions (manning) at a specific location for a specific function. The following three charts, shown in the format of the RFMS Systems Map, show where RFMS organizational components (CNFJ Region, PWC Japan, OICC FE) have invested manpower to create in-house capability. Each chart is like viewing the RFMS System Map through a filter that only shows one organizational component. When viewed together, the three organizational component charts equal the overall RFMS System Map.

a) **CNFJ Region In-house Capabilities.** The first chart is that of CNFJ Region, showing invested mission funded people resources in the Regional Engineer, PWOs, Regional BLMs, limited Hub capability, and extensive PWT capability.

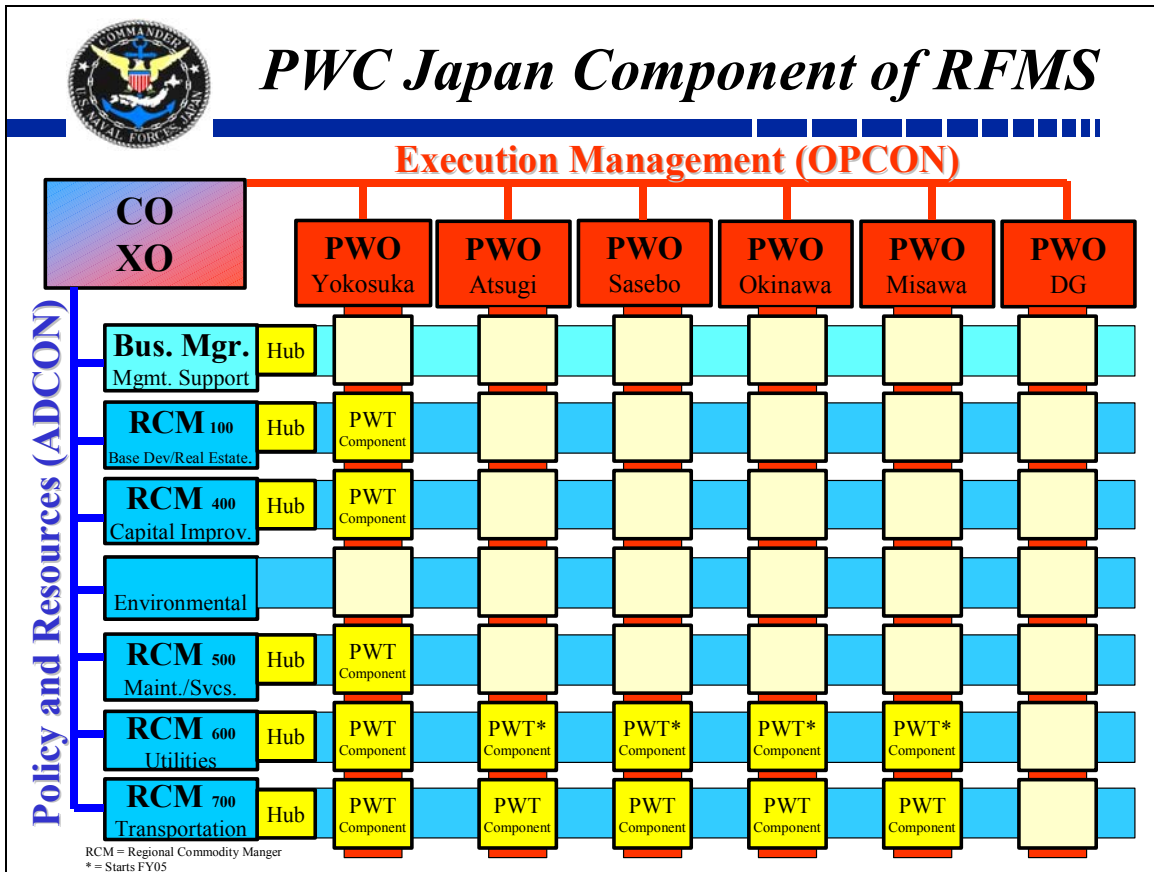




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b) **PWC Japan In-house Capabilities.** The second chart is that of PWC Japan, showing invested NWCF people resources in the CO and XO, PWOs (collateral duty as PWC manager), Regional PWC Commodity Managers, extensive Hub capability, and PWT capability, primarily in the Transportation and Utilities Business Lines.



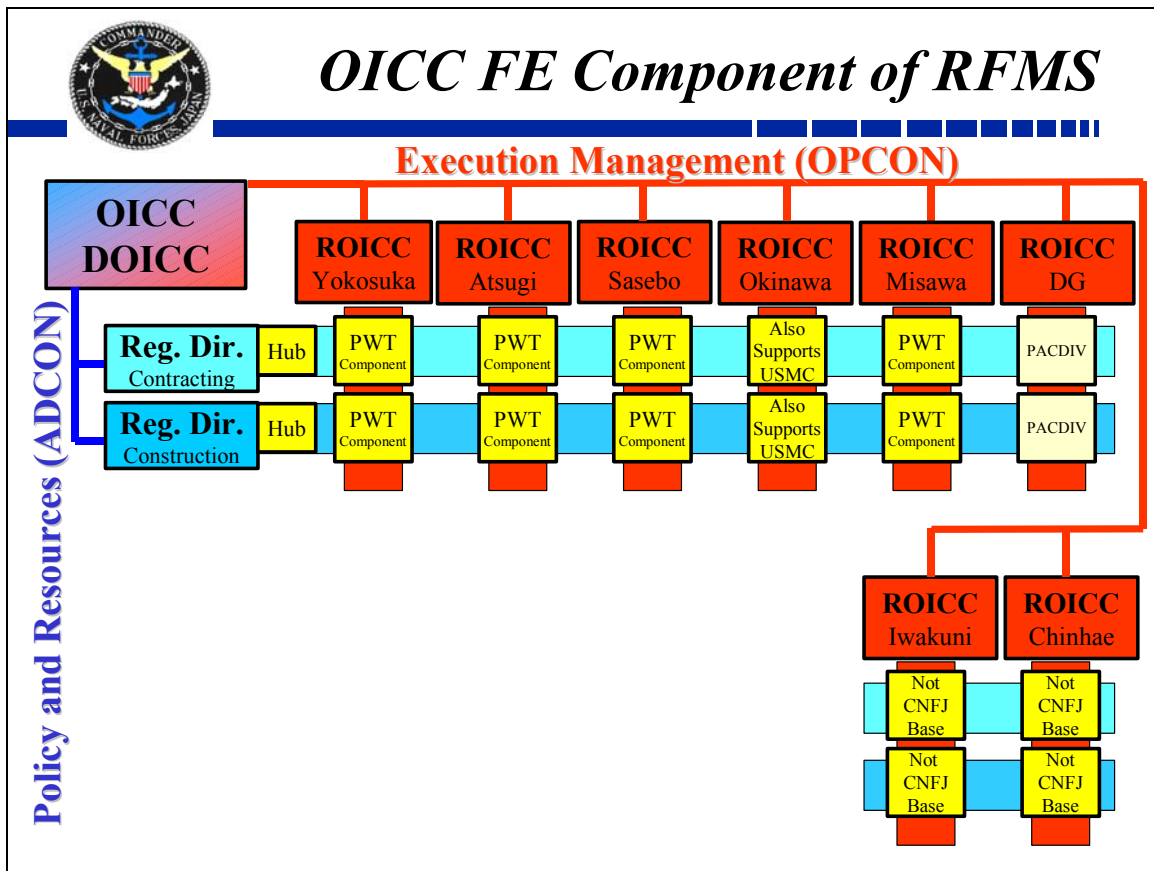


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c) **OICC Far East In-house Capabilities.** The third chart is that of OICC Far East, showing invested mission funded people resources in the OICC and Deputy OICC, ROICCs (typically additional duty for PWOs), Regional Contracting and Construction Directors, Regional Hub capabilities, and extensive PWT capability (ROICC Offices).

1) **Alignment Issues.** Note that there are some alignment issues with RFMS and OICC FE. Contracting support for NSF Diego Garcia is provided directly from PACDIV, not OICC FE. Also, OICC FE provides contracting support for Marine Bases, Japan as the primary client from its Okinawa ROICC Office. ROICC Okinawa is an additional duty for PWO Marine Bases vice PWO Fleet Activities Okinawa. ROICC Iwakuni is additional duty for PWO MCAS Iwakuni, not a CNFJ Region supported base. ROICC Chinhae is additional duty for PWO Chinhae, not a CNFJ Region supported base.



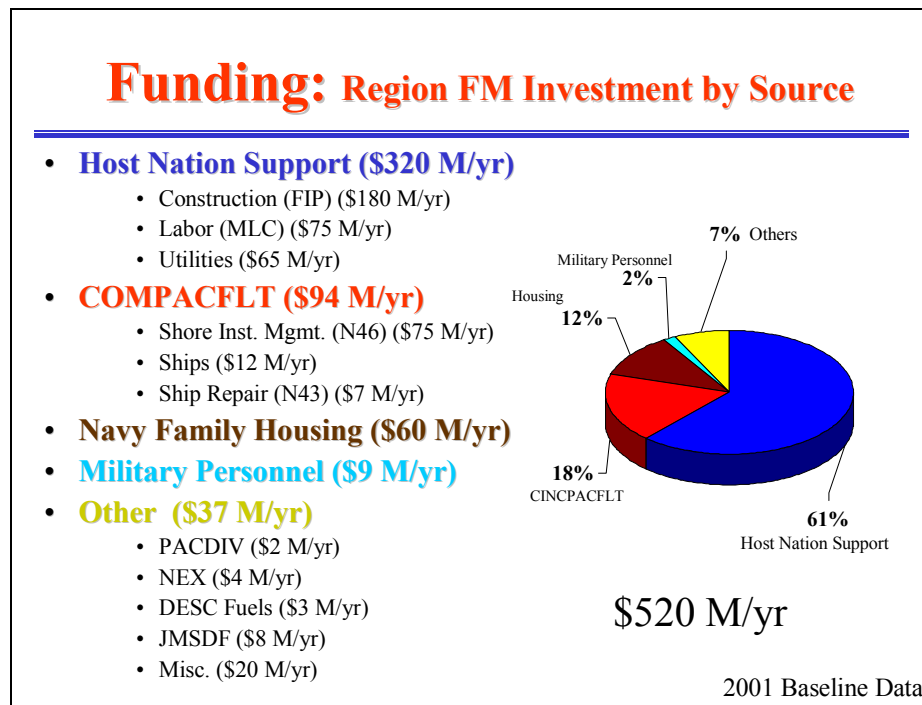


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(6) **Funding.** Funding for RFMS operations comes from a variety of sources. The primary funding sources are:

- a) **CNFJ Regional Facilities Management Program.** An example is PM funding for base facility maintenance.
- b) **Reimbursable Client Funding.** An example is one-time funding of an office renovation project.
- c) **Host Nation Support.** An example is funding of the Utility Cost Sharing (UCS) program.



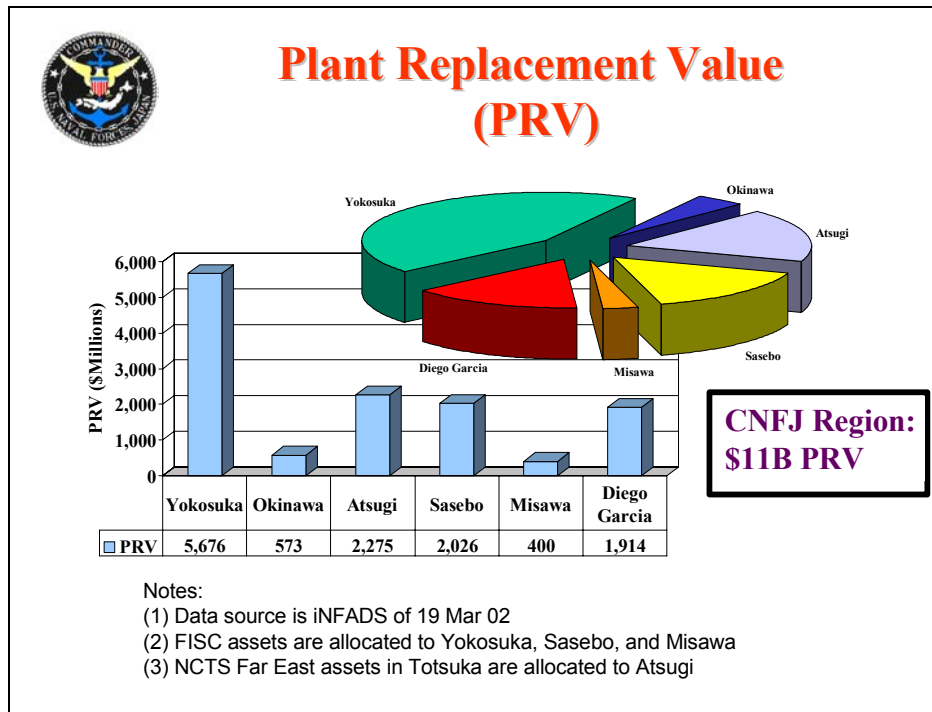
(7) **Infrastructure and Plant.** The RFMS manages and, in some situations, operates infrastructure and plant for the CNFJ Region. Categories include:

- a) **Class I Property:** land. An example is the Base Development BLM manages land agreements with the Government of Japan via the Joint Committee process.
- b) **Class II Property:** buildings and improvements. Examples are admin buildings, utility distribution lines, roads, flagpoles, housing towers, etc.
- c) **Class III Property:** equipment. Examples include vehicles, shop equipment, computer systems, cranes, lab equipment, etc.
- d) **Class IV Property:** materials and supplies. Examples include shop tools, project materials, hard hats, copy pager, etc.



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c. AUTHORITIES.

(1) **CNFJ Region Program Management.** The Regional Facility Management Program invests Operations and Maintenance, Navy (OMN) resources (funding, manpower) to achieve facility management support for the CNFJ mission. Commander, Naval Forces, Japan (CNFJ) has delegated “program management” authority and responsibility to his Regional Engineer (CNFJ Code N01RE) for the Regional Facility Management Program. The duties and responsibilities of the Regional FM Program Manager are described in detail in the *Desk Guide for CNFJ BOS Operations*, reference (a) of this manual.

(2) **Navy Working Capital Fund.** The NWCF is a separate and distinct business model used by the Navy to operate service commands on a fully reimbursable basis with Navy operator and other clients on a buyer-seller relationship. NWCF commands operate much like a contractor within the Navy, providing support on a fee-for-service basis. NWCF commands establish fully-costed rates for service categories. Client commands order service and reimburse using the established rate. NWCF organizations budget for investment and recapitalization, which (like a business) becomes a cost component of the fully-costed rate for service.

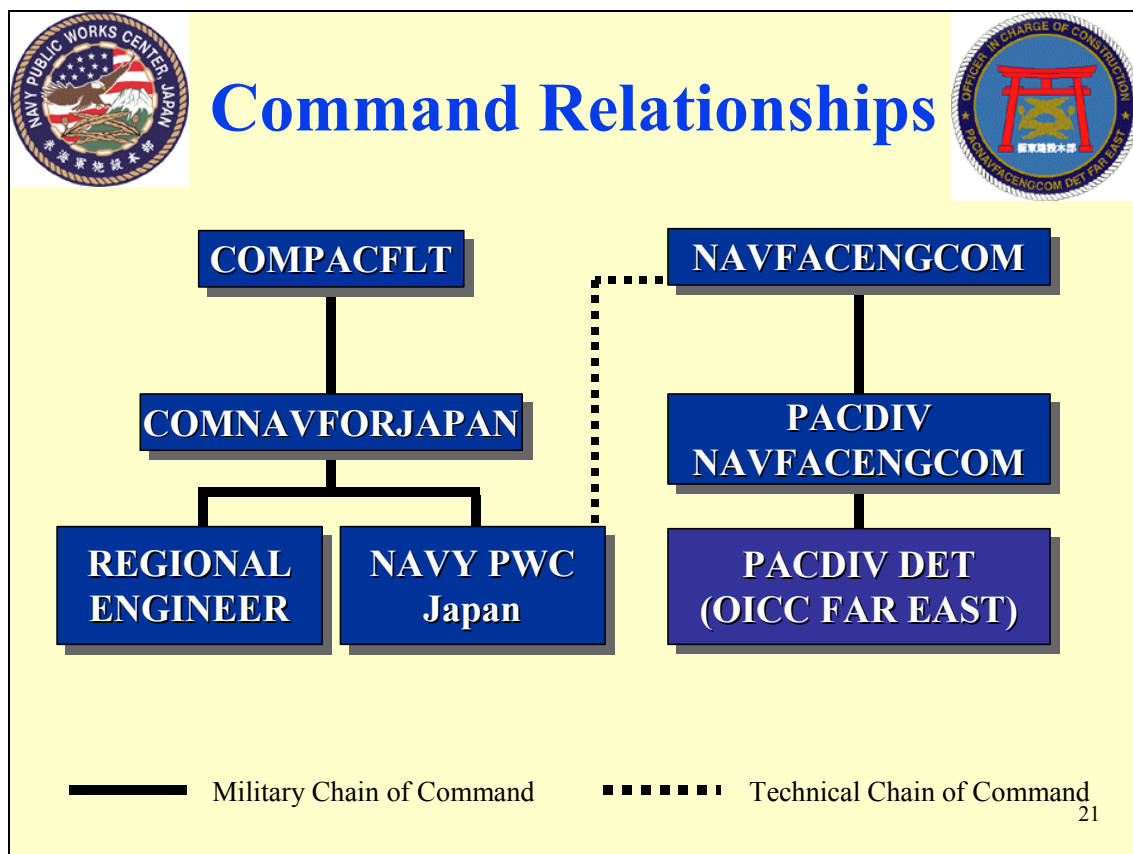
a) PWC Japan is NWCF organization, and is part of the Naval Facilities Engineering Command PWC corporation. NAVFAC sponsors all PWC NWCF budget submission to the Navy Comptroller as the PWC NWCF Budget Submitting Office (BSO). PWC Japan rates are set within the Region based on the real cost of providing service.



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(3) **NAVFAC Contracting.** The Secretary of the Navy has delegated specific contracting authority to Naval Facilities Engineering Command as the Head of Contracting Agency (HCA) for construction, facility related services, professional architect and engineering services, and real estates contracting services. NAVFAC has further delegated these contracting authorities to its Engineering Field Division, including Pacific Division, NAVFAC. PACDIV, in turn, has delegated specific contracting authorities to Officer in Charge of Construction, Far East. OICC FE is an embedded component of RFMS. OICC FE has further delegated limited, specific contracting authorities to its field Resident Officer in Charge of Construction (ROICC) offices, located at each base. Typically, the Base PWO is double-hatted as the ROICC.





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